

**GOVERNMENT OF RWANDA**

**&**

**United Nations Development Programme (UNDP)**



**Addendum to Project Document: RWANDA: “PROGRAMME FOR  
STRENGTHENING GOOD GOVERNANCE”  
(2007-2010)**

**Gender Component  
(2008-2010)**

**Summary**

This programme aims at **enhancing effectiveness and capacities of key national institutions, mandated to promote state accountability, responsiveness, and transparency**. It is built around a shared agenda between the Government of Rwanda, DFID and UNDP that gives weight to the need for the development of a responsive and accountable state in order to promote and strengthen good governance; a state which enters into a social contract with its citizens, listens to citizens’ voice, allows itself to be held accountable for the way in which it develops its policies and delivers its services; and a state which protects and upholds the rights of all. The basic assumption is that good governance is central to the development process, and that it requires state capability, responsiveness and accountability as prerequisites.

This addendum covers the Gender Component, which will be jointly funded by UNDP and DFID and is fully integrated into the PSGG. The **purpose** of the component is “Strengthened constitutionally mandated institutions increase state accountability, responsiveness and transparency in an engendered manner” and the aim is to focus on **a few tangible results** that will be reflected in the good governance programme indicators which will be consolidated through the gender audits and the Project Monitoring and Evaluation Plan (PMEP).

The organizations to whom support has been provided are: the Parliament, the Office of the Ombudsman, the Human Rights Commission, the National Unity and Reconciliation Commission, the National Election Commission (in year one of the programme), the High Council of the Press (years 2-4 of the programme), and the National Women’s Council.

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## SIGNATURE PAGE

Country: RWANDA

UNDAF Outcome(s)/Indicator(s)<sup>1</sup>:

- **Good Governance enhanced and sustained**
- International perceptions of governance (*10 to 25<sup>th</sup> percentile 2005 WB*)
- Number of laws initiated and drafted by MPs
- Number of capacity building initiatives provided to NHRC
- Number of Treaty Body Reports submitted on time
- Number of Districts and Sectors with crisis prevention & coordination committees in place

Expected Outcomes (Linkage to UNDAF CP Outcome):

- A peaceful state where freedoms and human rights are fully protected and respected
- Effective, accountable and transparent management of public resources and services at national and decentralized levels, People's participation in democratic processes and structures at national and decentralized levels

Expected Outcome(s)/Indicator (s)  
for Gender Component:

- All institutional partners have fully mainstreamed gender into their plans and strategies and capacity has been built to ensure these partners carry out their mandates in an engendered manner.
- Improved monitoring and evaluation of progress towards achieving gender equality and women's rights

Expected Output(s)/Annual Target(s):

- Strengthened ability to ensure improved EDPRS outcomes for women
- Strengthened ability to ensure gender equality on ownership of land and property
- Capacity to deliver a gender responsive budget enhanced
- Capacity to promote and influence improvements to gender equity and women's empowerment.

Implementing partners:

National Women's Council (NWC)  
Parliament  
National Unity and Reconciliation Commission (NURC)  
National Human Rights Commission (NHRC)

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<sup>1</sup> For global/regional projects, this is not required



Ombudsman's Office  
High Council of the Press (HCP)

Responsible parties:

National Women's Council (NWP), United Nations  
Development Programme (UNDP), and the  
Department for International Development (DFID).

Programme Period:	October 2008- December 2010	Estimated Budget:	USD 1,000,000
Project Title:	Programme for Strengthening Good Governance: Gender Component	Allocated resources:	GBP 400,000 (DFID) USD200,000 (UNDP TRAC)
Project ID:			
Project Duration:	26 months (starting from 1 October 2008)		
Management Arrangement:	National Execution (NEX)		

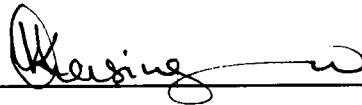
Agreed by (Government):



17/10/08

Agreed by (Implementing agency):

National Women's Council



21/10/08

Agreed by (UNDP):



## **Rationale**

The Government of Rwanda has progressive provisions on gender in the constitution and there is strong political will and a supportive institutional environment for the realizations of women's rights. It is important to take advantage of these opportunities to ensure better results across economic, governance and social indicators for all women—particularly poor women—in the long term.

The purpose of the DFID-UNDP good governance programme is “Strengthening constitutionally mandated institutions to increase state accountability, responsiveness and transparency”. The purpose of the gender component is to make sure that this is done in an engendered manner – meaning that the programme and the institutions are responsive to the needs of both women and men and take forward opportunities to improve gender equality in Rwanda.

The Governance Programme is engendered in two ways:

1. All IPs effectively discharge their mandate in an engendered way: this in practice means that the IPs will work to strengthen how sensitive their organization is to the needs of both men and women. They may make some changes to how they implement or report on an activity or they may identify a specific gender element they want to integrate into their programme. Some gender specific activities may be carried out jointly by several or all of the implementing partners (e.g. gender audits) while others would just meet the needs of an individual IP.
2. A new IP joins the programme: The National Women's Council. The NWC provides a formal structure through which women from cell to national level can assemble to formulate views and voice concerns. Their extensive networks can reinforce linkages to citizens across the programme. There is a great potential for partnerships moving forward. The criteria used to select a new institutional partner for the gender component were 1) a constitutionally mandated institution; 2) with a focus on gender equality 3) that is representative of women and especially poor women in Rwanda.

## **Management Issues**

The programme management of the PSGG will be strengthened to support these changes. This support will come in two forms:

### *1. Strategic Gender Advisor*

Working closely with the Strategic Advisor, a Strategic Gender Advisor will be recruited to provide technical assistance and support to IPs in increasing gender sensitivity across their activities. In addition, this adviser will support in carrying out the Gender Audits and in implementing the audit recommendations.

### *3. Programme Officer*

This position would provide project management support to all of the IPs and the Programme Manager during the initial implementation phases of the Project Management and Evaluation Plan (PMEP), and the Gender Component. It is envisioned that this position would last for approximately 18 months.



## Implementation

Implementation of the gender component will begin directly after the approval of the addendum. Gender Audits of each organization in the PSGG will be conducted in order to identify key issues. The Audits will help partner institutions examine their capacity to deliver against their mandates and against government policies with regard to gender equality. They will analyze institutions' policies, strategic plans and systems as well as their organizational culture and performance. The result of these audits will be a fully engendered plan of action for each organization.

Date	Activity
By end September 2008	<ul style="list-style-type: none"><li>Gender component approved</li></ul>
By end September 2008	<ul style="list-style-type: none"><li>MOU with NWC signed and AWP signed off.</li><li>IPs that have not completed a gender audit include one in their QIV Work Plans.</li></ul>
By end October 2008	<ul style="list-style-type: none"><li>Strategic Gender Advisor and Programme Officer are in place.</li></ul>
By end November 2008	<ul style="list-style-type: none"><li>Gender Audits completed for all organizations including a plan of action for 2009.</li></ul>
By end December 2008	<ul style="list-style-type: none"><li>Gender actions included in the IP 2009 Annual Work Plans.</li><li>Gender elements fully integrated into PMEP</li></ul>

## Budget

The gender component will come with an additional budget of approximately \$1,000,000 USD dollars (£400,000 from DFID and \$200,000 from UNDP) to the end of 2009. From Jan 2010 the gender component will be funded under the One UN framework. This money will be used to support the gender component activities in the budgets for all IPs, as well as the project budget for the National Women's Council.

### Indicative Gender Budget

Organizations	2008	2009	Total
NWC	30000	370000	400000
The Office of the Ombudsman	20000	80000	100000
NURC	10000	90000	100000
NHRC	10000	90000	100000
The Parliament	20000	80000	100000
The High Council of the Press	20000	80000	100000
Project Support			
Strategic Gender Advisor	20000	45000	65000
Programme Officer	5000	30000	35000
			<b>1000000</b>

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